# West Burton Solar Project

# Consents and Agreements Position Statement <u>Revision A</u>

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# **Issue Sheet**

Report Prepared for: West Burton Solar Project Ltd. DCO Submission Examination Deadline 4

# **Consents and Agreements Position Statement <u><b>Revision A**</u>

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### **1 Consents and Agreements Position Statement**

#### 1.1 Introduction

- 1.1.1 West Burton Solar Project Limited (the "Applicant") have prepared this Consents and Agreements Position Statement (the "Statement") as part of an application for a Development Consent Order (DCO) to construct, operate, maintain, and decommission the West Burton Solar Project (the "Scheme").
- 1.1.2 The Scheme comprises a number of land parcels (the 'Site' or 'Sites') described as West Burton 1, 2, and 3 for the solar arrays, grid connection infrastructure and energy storage; and the Cable Route Corridors. The Sites are located up to 14.7km southeast of Gainsborough and, at their nearest, lie 8.4km to the south of Gainsborough. See the Site Location Plan [EN010132/APPEX4/WB2.1\_B] for the site locations.
- 1.1.3 The Scheme is described in full in Chapter 4 of the Environmental Statement (ES), Scheme Description [EN010132/APP/WB6.2.4-042].

#### 1.2 Purpose of this document

- 1.2.1 The purpose of this document is to provide information on the additional consents and licences that are or may be required to construct and operate the Scheme.
- 1.2.2 Section 37 of the Planning Act 2008 ('PA 2008') governs the content of an application for a DCO, including the requirements for the necessary accompanying documents specified in the Infrastructure Planning (Applications: Prescribed Forms and Procedure) Regulations 2009 (APFP Regulations).
- 1.2.3 Regulations 5 and 6 of the APFP Regulations provide the statutory requirements for what must accompany a DCO application. Guidance issued by the Department for Communities and Local Government: 'Planning Act 2008: Nationally significant infrastructure projects Application Form Guidance' (June 2013) (paragraphs 45 and 46) requires that:
  - "Where the proposed development will also require other consents, licences, permits, etc, to enable it to be constructed and/or operational, and for which the Secretary of State is not the authorising body under the Planning Act, then the applicant must list and briefly describe these in Box 24. Reference should be made to any that have already been applied for, and a copy enclosed of any that the applicant may already be in the possession of.
  - The applicant should also, either in Box 24 or elsewhere in one of their application documents, set out whether there are, in principle, any reasons why such consents etc. might not be granted. In providing this information the applicant should reference responses received from the relevant authorising bodies regarding the likelihood of such consents etc. being granted".



1.2.4 This document lists those consents which the Applicant currently anticipates could be required. Further consents may be required as the Scheme develops due to unforeseen circumstances or legislative changes and the Applicant will keep the Examining Authority up to date with any such developments.

#### 1.3 Consenting requirements incorporated within the draft DCO

- 1.3.1 Section 33 of the PA 2008 makes it clear that there is no requirement for certain principal conventional consents to be obtained where a DCO is required to authorise a project (as is the case for the Scheme).
- 1.3.2 Part 7 of the PA 2008, in particular section 120, makes it clear that the following can be included within a DCO:
  - Ancillary matters (including those listed in Part 1 of Schedule 5 to the PA 2008).
  - The application, modification, or exclusion of statutory provisions for which the provision may be made in the DCO.
  - Amendment, repeal, or revocation of any local legislation, where thought necessary or expedient by the Secretary of State in consequence of or in connection with the DCO.
  - Incidental, consequential, supplementary, transitional, or transitory provisions and savings.
- 1.3.3 Section 150 of the PA 2008 states that a requirement to obtain certain prescribed consents, or authorisations, under the Infrastructure Planning (Interested Parties and Miscellaneous Prescribed Provisions) Regulations 2015 can be removed by the DCO with the consenting body's agreement.
- 1.3.4 From the above, it is clear that the intention of the PA 2008 is to encourage as many consents to be 'wrapped up' in a DCO as possible creating a 'one-stop-shop' approach for construction related consents.
- 1.3.5 The Applicant believes that the approach to including consents with a DCO should apply for both those that do, and those that do not, require the agreement of the relevant body under section 150 in order for them to be included in the DCO. The Applicant envisages the approach being as follows:
  - The DCO contains an express provision disapplying the requirement for the consent in question.
  - In exchange, the DCO includes 'protective provisions' for the benefit of the body concerned.
  - These protective provisions are specifically stated to have effect unless otherwise agreed between the Applicant and the body concerned.



- Compliance with the provisions is a matter as between the parties and can be enforced accordingly.
- Either way, the protective provisions provide a means for the body concerned to monitor, enforce compliance and to review the effectiveness of the approval regime enshrined in the protective provisions.
- The mechanism of approval being given under the protective provisions allows the body concerned to approach a project in two stages (i) the DCO application stage, where the principle of the project is accepted by the body concerned and the detail of the protective provision is negotiated and (ii) the subsequent approval stages under the protective provisions, which cannot be unreasonably refused, but which enables the detailed matters going to construction to be properly considered.
- 1.3.6 This is a tried and tested approach adopted in numerous local and public (hybrid) Acts, Harbour Act Orders, Transport and Works Act Orders for many decades and which is now firmly established in the case of DCOs.

#### 1.4 Consents

- 1.4.1 The principal consent for the Scheme will be a DCO. The DCO process enables land acquisition, along with many consents and powers, to be dealt with at the same time. The DCO application may, however, need to be supplemented by other applications because:
  - A particular consent cannot be contained in the DCO;
  - A consenting authority declines to allow a consent to be contained in the DCO; or
  - It is not desirable, or it is inappropriate to include a consent within the DCO due to the stage of design development and the level of detail available at the time the DCO is made.
- 1.4.2 The majority of consents required are included, or addressed, within the draft DCO, as permitted by various provisions of the PA 2008, although discussions in some of these respects are continuing with the principal stakeholders. These fall into the following categories:
  - Authorisation of all permanent and temporary works for the Scheme which are described as the "authorised development" in Schedule 1 to the draft DCO (equivalent to planning permission). Article 3 is the principal power in this respect.
  - Compulsory acquisition of land and of rights over land, and the temporary possession of land. Articles 20 to 33 of the draft DCO provide these powers.



- Consent to carry out street works. Article 8 of the draft DCO provides this power.
- Traffic regulation measures required during construction that are equivalent to Traffic Regulation Orders made under the Road Traffic Regulation Act 1984. Article 15 of the draft DCO provides this power.
- Consent to alter the layout of streets and to form new, or alter or improve existing, accesses to the highway. Articles 9, 10 and 13 provide this power.
- Land drainage consent(s) under section 23 of the Land Drainage Act 1991 for works affecting the flow in ordinary watercourses (disapplication of that requirement requires the consent of the relevant body). Article 6 provides this power.
- Flood risk activity permit(s) from the Environment Agency under the Environmental Permitting Regulations (England and Wales) 2016 in connection with drainage outfall installation (disapplication of that requirement requires the consent of the relevant body). Article 6 provides this power.
- Water activity permit(s) from the Environment Agency under the Environmental Permitting Regulations (England and Wales) 2016 for temporary construction and permanent operational discharges (disapplication of that requirement requires the consent of the relevant body). Article 6 provides this power.
- Trade effluent consent under the Water Industry Act 1991 for the purposes of discharging trade effluent from welfare facilities during construction (disapplication of that requirement requires the consent of the relevant body). Article 6 provides this power.
- Full or temporary water abstraction licence(s) under section 24 of the Water Resources Act 1991 (if more than 20m<sup>3</sup>/d is to be dewatered / over-pumped and exemptions do not apply) (disapplication of that requirement requires the consent of the relevant body). Article 6 provides this power.
- Temporary water impoundment licence under section 25 of the Water Resources Act 1991 in connection with the laying of cables. (Disapplication of that requirement requires the consent of the relevant body). Article 6 provides this power.
- Requirement of licence for felling under section 9 of the Forestry Act 1967. Article 6 provides this power.
- Requirement for a licence under the Marine and Coastal Access Act 2009 for works within the River Trent. Article 44 and Schedule 9 provides for such a licence. The activities and conditions contained in Schedule 9 are subject to further discussion with the Marine Management Organisation (MMO).



1.4.3 Some of these consents are prescribed in the Infrastructure Planning (Interested Parties and Miscellaneous Prescribed Provisions) Regulations 2015. As a result, under section 150 of the PA 2008, the relevant consenting body must agree to the inclusion of these consents within (i.e., disapplied by) the DCO. Where this applies, this is indicated in the list above. Discussions between the Applicant and these consenting bodies are ongoing, and the Applicant is confident that the necessary agreements will be obtained before or during the examination of its application, in exchange for the Applicant including in the DCO appropriate protective provisions.

#### 1.5 Other Consents and licences

- 1.5.1 A summary of the additional consents and licences likely to be required, but which are not appropriate for inclusion in the DCO, is set out in Table 1 below.
- 1.5.2 Table 1 lists the type of consent or licence required, the relevant consenting body, any agreement that has been reached with that body, actions to be undertaken and the status of the relevant application (e.g., whether the consent or licence has been granted or the anticipated application submission date).

| Nature of<br>Consent/                | Key<br>Legislation      | Consenting<br>Authority                             | Status/ Comment  |
|--------------------------------------|-------------------------|---|--|
| Licence                              |                         |   |  |
| Electricity<br>Generation<br>Licence | Electricity Act<br>1989 | Office of Gas and<br>Electricity Markets<br>(OFGEM) | Required for electricity generation<br>under the Scheme in the areas<br>specified in Schedule 1. |
|                                      |                         |   | An electricity generation licence<br>was granted to the Applicant on 1<br>February 2022.         |
| Water                                | Water                   | Environment Agency                                  | If groundwater pumping /   |
| abstraction or                       | Resources Act           |   | dewatering full or temporary water   |
| impoundment                          | 1991 (as                |   | abstraction or impoundment is  |
| licence                              | amended by              |   | required, then applications will be  |
|                                      | the Water Act           |   | made by the contractor <u>for the</u>  |
|                                      | 2003),                  |   | relevant licences before the   |

Table 1: Summary of Additional Consents and Licences Likely to be Required



|   | Environment<br>Act 1995,<br>Water<br>Resources<br>(Abstraction<br>and<br>Impounding)<br>Regulations<br>2006.   |  | abstraction or impoundment<br>commences as required.  |
|---|--|--|---|
| Water<br>discharge  | Environmental<br>Permitting<br>(England and<br>Wales)<br>Regulations<br>2016.  | Environment Agency   | If water discharge activities are<br>required, then an application for<br>water discharge activity<br>environmental permit will be made<br>by the contractor before water is<br>discharged.   |
| Bilateral<br>Connection<br>Agreement<br>(To connect<br>the Scheme<br>to the NETS)   | N/A -<br>Commercial<br>Agreement   | National Grid  | The Applicant accepted a grid<br>connection offer, received from<br>National Grid Electricity System<br>Operator Limited (NGESO) in<br>August 2019. The connection offer<br>was accepted in the form of a<br>Bilateral Connection Agreement<br>(BCA) between the Applicant and<br>NGESO, allowing for a Transmission<br>Entry Capacity (TEC) of 480MW to<br>export and import from the NETS.<br>This was entered into in November<br>2019 [EN010132/APP/WB7.7-316]. |
| Permit for<br>transport of<br>abnormal<br>loads.<br>(For delivery<br>by road of<br>loads that fall<br>outside<br>standard<br>practice, if<br>required). | Road Vehicles<br>(Authorisation<br>of Special<br>Types)<br>(General)<br>Order 2003 or<br>with<br>authorisation<br>from the<br>Secretary of<br>State under<br>the Road<br>Traffic Act<br>1988 | Department for<br>Transport, Highways<br>Agency, Local<br>Highway Authority<br>or the police and<br>bridge owners (if<br>any) as<br>appropriaterequired. | Appropriate applications and<br>notifications, in accordance with the<br>Outline Construction Traffic<br>Management Plan<br>[EN010132/APPEX4/WB6.3.14.2_D],<br>will be made by the contractor in<br>advance of the delivery of abnormal<br>load.  |



| Section 61<br>consent<br>Control of<br>noise on<br>construction<br>sites. | Control of<br>Pollution Act<br>1974                                       | West Lindsey District<br>Council and<br>Bassetlaw District<br>Council. | Any applications required will be<br>made by the contractor before<br>construction commences.  |
|---|---|--|--|
| Health and<br>Safety related<br>consents                                  | Health and<br>Safety at Work<br>Act 1974 and<br>subsidiary<br>legislation | Health and Safety<br>Executive (HSE).                                  | Applications to be made by the<br>contractor before construction<br>commences as<br>appropriaterequired.   |
| Protected<br>species<br>licence   | Protection of<br>Badgers Act<br>1992                                      | Natural England  | The Outline Ecological Protection<br>and Mitigation Strategy<br>[EN010132/APP/WB7.17-326]<br>accompanying the application<br>identifies in what circumstances<br>protected species licences may be<br>required. If licences are required<br>applications are to be made by the<br>contractor before construction<br>commences as<br>appropriaterequired. |